

11 December 1957

MEMORANDUM FOR: Chief, FI

SUBJECT : Revision of NSCID 5 - FI/Plans Comments

REFERENCE : Draft Revision dated 9 December 1957

I have underlined on the attached draft changes which have been made since the last draft, dated 14 October, which was considered by the IAC. Where feasible, I have entered in parentheses the words which appeared in the 14 October draft and which have now been changed.

The following comments are keyed to specific paragraphs of the attached draft:

1.(a) Change in definition - see no objection.

2.(d) The addition of "when he considers it necessary" appears to have been introduced to make this provision more palatable to the services. Although we can undoubtedly live with this addition if necessary, its deletion is recommended since it is anticipated that the negotiation of the draft DCID concerning coordination of cover will probably be made more difficult. It is certainly essential that all non-official cover be coordinated with CIA and that the majority of cases requiring official cover also be coordinated. In effect therefore our proposed DCID will require the coordination of most cover arrangements. "When he considers it necessary" seems to imply that cover arrangements will be coordinated in the minority of cases. ✕

No objection to deletion of last sentence.

3. Description of CIA as the national clandestine service has been deleted. Retention would of course be to our advantage. Addition of responsibility "for all U.S. clandestine activities" all right from our point of view but may bring objections from the services since phrase is not restricted to field of intelligence.

3.(d) This is CI problem but "access" to CI index to me implies the right to insert military personnel into CIA for such access. The CI Staff will, of course, suggest alternative wording. In my opinion, we at this point should include some statement to the effect that CIA will make available to Departments and Agencies such information in this index as operational security permits.

✕ COVER DIV. IS DRAFTING NEW LANGUAGE.

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4.(a) "Additional" changed to "supplementary." You had some reservations about this being interpreted in such a manner that the services will be supplementing our efforts in the national interest as contrasted with departmental interests.

5. In our last memorandum to DDC we recommended against the change of "they" to "Departments and Agencies" on the grounds that under such a provision it would be possible for the services to require this Agency to submit to them guidance in the form of collection requirements on a continuing basis.

7. Since "areas" in first line has been changed to the singular, the same change should be made in the sixth line, which should read "or from such an area."

The new provision for keeping military commanders appropriately informed on CIA liaison relationships with foreign military establishments raises the following questions in my mind:

a. Is the Commander of USAREUR to be briefed on CIA liaison within the entire area of USAREUR jurisdiction? For example, do we brief him on our liaison with the [redacted]

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b. Do we do the same for USAFE and add [redacted]

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c. In most cases it is the Attaches who should be kept so informed rather than military commanders. Note might again be made of our statistics - of 26 countries in which we liaise with military elements there are only 7 in which Army commanders conduct similar liaison plus 4 countries where Army ~~teps~~ <sup>units</sup> under the control of the Department of the Army also conduct liaison.

8.(a) Although of <sup>we</sup> particular value at this time, it is interesting to note that in the very first draft revision submitted by FI to the IG on 29 March 1957, we provided for representatives of the DCI conducting espionage and counterintelligence being under the direct command of the U.S. Theater Commander. Every draft from then on referred to the CIA Force and the CIA Commander. We have gone full circle and are now back after fourteen drafts and nine months to essentially what we initially proposed. Nonetheless, it appears that to a limited degree we have backed away slightly on the position gained in the Command Relationships Agreement.

9. I leave the comments to CI on this paragraph.

Distribution:

[redacted]  
Chief, FI Plans Group

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Original - CFI  
1 - DCFI, 1 - CI

**SECRET**

11 December 1957

**PROPOSED CHANGES IN PARAGRAPH 3-d OF DRAFT OF NSCID  
NO. 5**

**Version 1**

1. Add: "The Departments and Agencies shall receive information from these central files in accordance with procedures established by the Director of Central Intelligence in consultation with the Intelligence Advisory Committee."

**Version 2**

2. Add: ". . . and shall receive both information and services in support of their responsibilities."

**Version 3**

3. Delete: ". . . to which all Departments and Agencies shall contribute on a continuing basis all pertinent material collected by them."

**SECRET**

"d. Make mutually agreeable arrangements with Departments and Agencies for such cover support as may be needed by the Central Intelligence Agency. When he considers it necessary, coordinate arrangements for such cover support as may be required by other Departments and Agencies to carry out the clandestine activities authorized in paragraph 4, below. Arrangements for cover made with the Military Services or Department of Defense components will be in accordance with procedures established by the Department of Defense."

Recommend the underlined portion above be deleted and the entire paragraph be reworded as follows:

"d. Make mutually agreeable arrangements with Departments and Agencies for such cover support as may be needed by the Central Intelligence Agency. Coordinate arrangements for such cover support as may be required by other Departments and Agencies to carry out the clandestine activities authorized in paragraph 4, below, except when cover can be provided without utilizing the facilities of <sup>DEPARTMENT OF DEFENSE OR DEPARTMENT OF STATE</sup> or becoming identified with other governmental or <sup>OPERATIONAL ACTIVITIES</sup> non-governmental activities. ~~Arrangements for cover made with the Military Services or Department of Defense components will be in accordance with procedures established by the Department of Defense.~~"